

GerMUN 2018

German Model United Nations | Weimar | February 22th - 25th

## **RULES OF PROCEDURE**

of the

# **UNITED NATIONS SECURITY COUNCIL**

## Introduction

1.

These rules shall be the only rules which apply to the Security Council (hereinafter referred to as "the Council") and shall be considered adopted by the Council prior to its first meeting.

## 2.

For purposes of these rules, the President, the Vice-President, the Rapporteur, and the rest of the German Model United Nations (GerMUN) staff members, are designates and agents of the Secretary-General, and are collectively referred to as the "Secretariat."

## 3.

Interpretation of the rules shall be reserved exclusively to the Secretary-General or her/his designate. Such interpretation shall be in accordance with the philosophy and principles of GerMUN and in furtherance of the educational mission of that conference.

## 4.

For the purposes of these rules, "President" shall refer to the chairperson or acting chairperson of the Commission, which can be any member of the Secretariat or their designate.

## 5.

The practice of striving for consensus in decision-making shall be encouraged. GerMUN also acknowledges it may sometimes be necessary for a Member State to abstain or vote against a resolution it cannot support for policy reasons.

## I. MEETINGS

## Rule 1

Meetings of the Security Council shall, with the exception of the periodic meetings referred in rule 4, be held at the call of the President any time he or she deems necessary.

## Rule 2

The President shall call a meeting of the Security Council at the request of any of its members.

## Rule 3

The President shall call a meeting of the Security Council if a dispute or situation is brought to the attention of the Security Council under Article 35 or under Article 11 (3) of the Charter of the United Nations, or if the General Assembly makes recommendations or refers any questions to the Security

Council under Article 11 (2), or if the Secretary-General brings to the attention of the Security Council any matter under Article 99.

#### Rule 4 - *Periodic meetings*

Periodic meetings of the Security Council called for in Article 28 (2) of the Charter shall be held at least once a year at such times the Security Council may decide. The meeting at GerMUN should be considered a periodic meeting

## Rule 5 - Meeting location

Meetings of the Security Council shall normally be held at the seat of the United Nations. Any member of the Security Council or the Secretary-General may propose that the Security Council should meet at another place. Should the Security Council accept any such proposal, it shall decide upon the place and the period during which the Council shall meet at such a place.

## II. AGENDA

## Rule 6

The Secretary-General, or his or her designate, shall immediately bring to the attention of all representatives on the Security Council all communications from States, organs of the United Nations, or the Secretary-General concerning any matter for the consideration of the Security Council in accordance with the provisions of the Charter.

## Rule 7 - Adoption of the agenda

The first item of the provisional agenda for each meeting of the Security Council shall be the adoption of the agenda.

The vote described in this rule is a procedural vote and, as such, it requires nine votes in favor to pass in accordance with Article 17 (2) of the United Nations Charter. The veto does not apply for procedural votes. All must vote on procedural votes. Should the Council not reach a decision by conclusion of the first night's meeting, the agenda will be automatically set in the order in which it was first communicated.

## Rule 8 - Periodic meetings – circulation of the agenda

The provisional agenda for each periodic meeting shall be circulated to the members of the Security Council at least twenty-one days before the opening of the meeting. Any subsequent change in or addition to the provisional agenda shall be brought to the notice of the members at least five days before the meeting.

## Rule 9 – Amending of the agenda

Under urgent circumstances the agenda of a meeting of the Security Council may be amended.

For purposes of this rule, the determination of an item as "urgent" is subject to the discretion of the Members of the Council. If an item is determined to be of such a character, then it requires nine votes in favor to be placed on the agenda. The votes described in this rule are substantive votes. For purposes of this rule, —the members "present and voting" — means members (not including observers) in attendance at the session during which this motion comes to vote.

## **III. REPRESENTATION AND CREDENTIALS**

## Rule 10

Each member of the Security Council shall be represented at the meetings of the Security Council by an accredited representative. The credentials of a representative of the Security Council shall be communicated to the Secretary-General not less than twenty-four hours before he or she takes her/his seat on the Security Council. The credentials shall be issued either by the Head of State or of the Government concerned or by its Minister of Foreign Affairs. The Head of Government or Minister of

Foreign Affairs of each member of the Security Council shall be entitled to sit on the Security Council without submitting credentials.

## Rule 11

Any Member of the United Nations not a member of the Security Council and any State not a Member of the United Nations, if invited to participate in a meeting or meetings of the Security Council, shall submit credentials for the representative appointed by it for this purpose.

## **IV. PRESIDENCY**

#### Rule 12 - Selection of the President

The Secretary-General or her/his designate shall appoint, from applications received by the Secretariat, a President who shall hold office and, inter alia, chair the Council for the duration of the session, unless otherwise decided by the Secretary-General.

## Rule 13 - Replacement of the President

If the President is unable to perform her/his functions, a new President shall be appointed for the unexpired term at the discretion of the Secretary-General or her/his designate.

#### V. SECRETARIAT

#### Rule 14 - Duties of the Secretary-General

The Secretary-General shall act in that capacity in all meetings of the Security Council. The Secretary-General may authorize a deputy to act in his place at meetings of the Security Council.

#### **Rule 15** – Oral and written statements

The Secretary-General or her/his designate, may make either oral or written statements to the Security Council concerning any question under consideration by it.

#### Rule 16 – Secretariat

The Secretary-General shall provide the staff required by the Security Council. This staff shall form a part of the Secretariat.

#### **Rule 17** – *Notification of meetings*

The Secretary-General shall give to representatives on the Security Council notice of meetings of the Security Council and of its commissions and committees.

#### **Rule 18** – *Duties of the Secretariat*

The Secretary-General or her/his designate shall be responsible for the preparation of documents required by the Security Council and shall, except in urgent circumstances, distribute them at least forty-eight hours in advance of the meeting at which they are to be considered.

#### **VI. CONDUCT OF BUSINESS**

#### Rule 19 – Order of speakers

The President shall call upon representatives in the order in which they signify their desire to speak.

The President shall indicate the method in which they shall add speakers to a speakers' list. One common method is by asking delegates to place their placards vertically to indicate the desire to speak.

#### **Rule 20** – *Subsidiary entities*

The Security Council may appoint a commission or committee or a rapporteur for a specified question.

## Rule 21

The President may accord precedence to any rapporteur appointed by the Security Council. The Chairman of a commission or committee, or the rapporteur appointed by the commission or committee to present its report, may be accorded precedence for the purpose of explaining the report.

## Rule 22 – Appeal the Chair

If a representative raises a point of order, the President shall immediately state his ruling. If it is challenged, the President shall submit his ruling to the Security Council for immediate decision and it shall stand unless overruled.

## **Rule 23** – *Proposals and amendments*

Proposals and amendments shall normally be submitted in writing to the Secretariat. Any proposal or amendment that relates to the substance of any matter under discussion shall require the signature of twenty percent of the members of the Council [sponsors and signatories]. Sponsors of proposals are the primary authors of the proposal; signatories are delegations that wish to debate the proposal.

The Secretariat may, at its discretion, approve the proposal or amendment for circulation among the delegations. As a general rule, no proposal shall be put to the vote at any meeting of the Committee unless copies of it have been circulated to all delegations. The President may, however, permit the discussion and consideration of amendments or of motions as to procedure, even though such amendments and motions have not been circulated.

If the sponsors agree to the adoption of a proposed amendment, the proposal shall be modified accordingly and no vote shall be taken on the proposed amendment. A document modified in this manner shall be considered as the proposal pending before the Committee for all purposes, including subsequent amendments.

There are three types of outcome documents that delegates in the Security Council can adopt: resolutions, presidential statements, and press statements. At GerMUN, the main type of outcome documents is the resolution. For purposes of this rule, all proposals shall be in the form of working papers prior to their approval by the Secretariat. Working papers will not be copied, or in any other way distributed, to the Committee by the Secretariat. The distribution of such working papers is solely the responsibility of the sponsors of the working papers.

Along these lines, and in furtherance of the philosophy and principles of GerMUN and for the purpose of advancing its educational mission, delegates should not directly refer to the substance of a working paper during formal speeches, as they have not been circulated to the entire body. Delegates may, however, refer to the general issues contained within the working paper by highlighting their priorities and goals for the topic at hand.

After approval of a working paper, the proposal becomes a draft resolution, draft presidential statement, or draft press statement and will be copied by the Secretariat for distribution to the Committee. Upon approval of a working paper as a draft resolution, draft presidential statement or draft press statement is it permissible to refer to the document in a formal speech. Draft resolutions, draft presidential statements and draft press statements are the collective property of the Committee and, as such, the names of the original sponsors will be removed. The copying and distribution of amendments is at the discretion of the Secretariat, but the substance of all such amendments will be made available to all delegates in some form. Should delegates wish to withdraw a working paper or draft resolution, draft presidential statement or draft press statement from consideration, this requires the consent of all sponsors.

#### Rule 24 – Order of motions

The following motions shall have precedence in the order named over all principal motions and draft resolutions relative to the subject before the meeting:

1. To suspend the meeting;

- 2. To adjourn the meeting;
- 3. To adjourn the debate on the item under discussion;
- 4. To close the debate on the item under discussion.

## Rule 25

It shall not be necessary for any motion or draft resolution proposed by a representative on the Security Council to be seconded before being put to a vote.

## Rule 26 – Withdrawal of motions

A motion or draft resolution can at any time be withdrawn so long as no vote has been taken with respect to it.

## Rule 27 – Participation by Member States of the United Nations in Council Meetings

Any Member of the United Nations which is not a member of the Security Council may be invited, at the request of a Member of the Security Council, to participate, without vote, in the discussion of any question brought before the Security Council when the Security Council considers that the interests of that Member are specially affected, or when a Member brings a matter to the attention of the Security Council in accordance with Article 35 (1) of the Charter.

The Security Council has the option of inviting delegates who are representing countries that are not members of the Security Council to address them during formal session. Most invitations will be in line with Articles 31 and 32 of the Charter, which state "Member States whom are particularly affected by a situation under consideration or a party to a dispute under consideration may address the Council as observers." Should the Security Council wish to issue such an invitation to a country that is party to the situation under discussion, they need only simply inform the Dais. Should the Council wish to issue an invitation to a delegate representing a country that is not party to the situation under discussion, it will require a motion to invite the specific Member State to the Council, and a simple majority vote. The Secretariat will determine which specific member of a delegation to approach. If the Council considers that the presence of a Member invited according to this rule is no longer necessary, it may withdraw the invitation again. For educational purposes of the GerMUN Conference, the Secretariat may determine whether his or her presence in the Council is no longer required.

#### Rule 28 – Participation by Secretariat and other persons in Council meetings

The Security Council may invite members of the Secretariat or other persons, whom it considers competent for the purpose, to supply it with information or to give other assistance in examining matters within its competence.

Should the Security Council wish to issue such an invitation to a member of the Secretariat or other persons, they need only inform the Dais. The Secretariat will then determine the feasibility of the request.

#### Rule 29 – Quorum

The President may declare a meeting open and permit debate to proceed when representatives of at least nine members of the Council are present. The presence of nine representatives of the Council shall be required for any decision to be taken.

#### Rule 30 – General powers of the President

In addition to exercising the powers conferred upon him or her elsewhere by these rules, the President shall declare the opening and closing of each meeting of the Council, direct the discussions, ensure observance of these rules, accord the right to speak, put questions to vote and announce decisions. The President, subject to these rules, shall have complete control of the proceedings of the Council and over the maintenance of order at its meetings. He or she shall rule on points of order. The President may propose to the Council the closure of the list of speakers, a limitation on the speaker's time and

on the number of times the representative of each member may speak on an item, the adjournment or closure of the debate, and the suspension or adjournment of a meeting.

Included in these enumerated powers is the power to assign speaking times for all speeches incidental to motions and amendment. Further, the President (will be referred to as "Chair" at the conference) is to use her/his discretion, upon the advice and at the consent of the Secretariat, to determine whether to entertain a particular motion based on the philosophy and principles of the GerMUN. Such discretion should be used on a limited basis and only under circumstances where it is necessary to advance the educational mission of the Conference and is limited to entertaining motions.

#### Rule 31 - Points of order

During the discussion of any matter, a representative may rise to a point of order, and the point of order shall be immediately decided upon by the President in accordance with the rules of procedure. A representative may appeal against the ruling of the President. The appeal shall be immediately put to the vote, and the President's ruling shall stand unless overruled by a majority of the members present and voting. A representative rising to a point of order may not speak on the substance of the matter under discussion.

Such points of order should not under any circumstances interrupt the speech of a fellow representative. They should be used exclusively to correct an error in procedure. Any questions on order arising during a speech made by a representative should be raised at the conclusion of the speech, or can be addressed by the President, on her/his own accord, during the speech. For purposes of this rule, the members present and voting mean those members (including observers) in attendance at the meeting during which this motion comes to vote.

#### Rule 32 – Speeches

No representative may address the Council without having previously obtained the permission of the President. The President shall call upon speakers in the order in which they signify their desire to speak. The President may call a speaker to order if his remarks are not relevant to the subject under discussion.

In line with the philosophy and principles of the GerMUN, in furtherance of its educational mission, and for the purpose of facilitating debate, the Secretariat will set a time limit for all speeches which may be amended by the Council through a vote if the President, at his or her discretion, decides to allow the Council to decide. The content of speeches should be pertinent to the agenda as set by the Council.

#### Rule 33 – List of Speakers

Upon the discussion of a new topic, the President will open a speakers' list and invite representatives to add their names to the list. Representatives cannot appear more than once on the list at any one time. On completing a speech, the representative may request to be added to the speakers' list again. During the course of a debate, the President may announce the list of speakers and, by a vote of the Council, declare the list closed. Once the list has been closed, it can be reopened by a vote of the Council. When there are no more speakers, the President shall declare the debate closed. Such closure shall have the same effect as closure by decision of the Council, resulting in the Committee moving immediately to voting procedure.

The decision to announce the list of speakers is within the discretion of the President and should not be the subject of a motion by the Council. A motion to close the speakers' list or reopen (if the list has already been closed) is within the purview of the Council and the President should not act on her/his own motion.

#### Rule 34 – *Right of reply*

If a remark impugns the integrity of a representative's State, the President may permit that representative to exercise her/his right of reply following the conclusion of the controversial speech,

and shall determine an appropriate time limit for the reply. No ruling on this question shall be subject to appeal.

For purposes of this rule, a remark that impugns the integrity of a representative's State is one directed at the governing authority of that State and/or one that puts into question that State's sovereignty or a portion thereof. All interventions in the exercise of the right of reply shall be addressed in writing to the Secretariat and shall not be raised as a point of order or motion. The reply shall be read to the Council by the representative only upon approval of the Secretariat, and in no case after voting has concluded on all matters relating to the agenda topic, during the discussion of which, the right arose. The right of reply will not be approved should it impugn the integrity of another State.

## Rule 35 – Suspension of the meeting

During the discussion of any matter, a representative may move the suspension of the meeting, specifying a time for reconvening. Such motions shall not be debated but shall be put to a vote immediately, requiring the support of a majority of the members present and voting to pass. Delegates should not state a purpose for the suspension.

This motion should be used to suspend the meeting for lunch or at the end of the scheduled Council session time. Delegates should properly phrase this motion as "suspension of the meeting," and provide a length of time when making the motion.

## Rule 36 – Adjournment of the meeting

During the discussion of any matter, a representative may move to the adjournment of the meeting. Such motions shall not be debated but shall be put to the vote immediately, requiring the support of a majority of the members present and voting to pass. After adjournment, the Council shall reconvene at its next regularly scheduled meeting time.

As this motion, if successful, would end the meeting until the Committee's next regularly scheduled session the following year, and in accordance with the philosophy and principles of the GerMUN and in furtherance of its educational mission, the President will not entertain such a motion until the end of the last session of the Committee.

#### Rule 37 – Adjournment of debate

During the discussion of any matter, a representative may move the adjournment of the debate on the item under discussion. Two representatives may speak in favor of, and two against, the motion, after which the motion shall be immediately put to the vote. The President may limit the time to be allowed to speakers under this rule.

#### Rule 38 – *Closure of debate*

A representative may at any time move the closure of debate on the item under discussion, whether or not any other representative has signified her/his wish to speak. Permission to speak on the motion shall be accorded only to two representatives opposing the closure, after which the motion shall be put to the vote immediately. Closure of debate shall require a two-thirds majority of the members present and voting. If the Council favors the closure of debate, the Council shall immediately move to vote on all proposals introduced under that agenda item.

#### Rule 39 – Reconsideration of a topic

When a topic has been adjourned, it may not be reconsidered at the same session unless the Council, by a two-thirds majority of those present and voting, so decides. Reconsideration can only be moved by a representative who voted on the prevailing side of the original motion to adjourn. Permission to speak on a motion to reconsider shall be accorded only to two speakers opposing the motion, after which it shall be put to the vote immediately. The President may limit the time to be allowed to speakers under this rule.

## **VII. VOTING**

#### Rule 40 – Majority required

Voting in the Security Council shall be in accordance with the relevant Articles of the Charter and of the Statute of the International Court of Justice. Following the meaning of Article 27(2) of the Charter, decisions of the Security Council on procedural matters shall be made by an affirmative vote of nine members. Article 27(3) states that all (substantive) decisions shall be made by an affirmative vote of nine members including the concurring votes of the permanent members, which is interpreted as to refer to no vetoes.

#### Rule 41 – *Request for a vote*

A proposal or motion before the Council for decision shall be voted upon if any member so requests. Where no member requests a vote, the Council may adopt proposals or motions without a vote.

For purposes of this rule, proposal means any draft resolution, an amendment thereto, or a portion of a draft resolution divided out by motion. Proposals may be adopted by acclamation or by placard or by roll call vote. Just prior to a vote on a particular proposal or motion, the President may ask if there are any objections to passing the proposal or motion by acclamation, or a member may move to accept the proposal or motion by acclamation. If there are no objections to the proposal or motion, then it is adopted without a vote. Adoption by "acclamation" or "without a vote" is in line not only with the educational mission of the conference but also the way in which the United Nations adopts a majority of its proposals.

## Rule 42 – *Method of voting*

The Council shall normally vote by a show of placards, except that a representative may request a rollcall, which shall be taken in the English alphabetical order of the names of the Members, beginning with the Member whose name is randomly selected by the President. The name of each Member State shall be called in any roll-call, and one of its representatives shall reply "yes," "no," "abstention," or "pass."

Only those members who designate themselves as present or present and voting during the attendance roll-call, or in some other manner communicate their attendance to the President and/or Secretariat, are permitted to vote and, as such, no others will be called during a roll-call vote. Any representatives replying "pass" must, when requested a second time, respond with either a "yes" or "no" vote. A pass cannot be followed by a second pass for the same proposal or amendment, nor can it be followed by an abstention on that same proposal or amendment.

#### Rule 43 – *Explanations of vote*

Representatives who are sponsors of a proposal may speak in explanation of their vote against a proposal only if the proposal has been amended by an unfriendly amendment or changed by a division of the question.

All explanations of vote must be submitted to the President in writing before debate on the topic is closed, except where the Member sponsoring the proposal was unaware of the amendment or division, in which case the explanation of vote must be submitted to the President in writing immediately after voting on the topic ends. Only delegates who are sponsors of a draft resolution that has been adopted with an unfriendly amendment, whom subsequently voted against the draft resolution may explain their vote.

#### **Rule 44** – *Conduct during voting*

After the President has announced the commencement of voting, no representatives shall interrupt the voting except on a point of order in connection with the actual process of voting.

For purposes of this rule, there shall be no communication among delegates, and if any delegate leaves the Council room during voting procedure, they will not be allowed back into the room until the Council has convened voting procedure.

#### Rule 45 – Division of proposals and amendments

Immediately before a proposal or amendment comes to a vote, a representative may move that parts of a proposal or of an amendment should be voted on separately. If there are calls for multiple divisions, those shall be voted upon in an order to be set by the President where the most radical division will be voted upon first. If an objection is made to the motion for division, the request for division shall be voted upon, requiring the support of a majority of those present and voting to pass. Permission to speak on the motion for division shall be given only to two speakers in favor and two speakers against. If the motion for division is carried, those parts of the proposal or of the amendment which are approved shall then be put to a vote. If all operative parts of the proposal or of the amendment have been rejected, the proposal or amendment shall be considered to have been rejected entirely.

For purposes of this rule, most radical division means the division that will remove the greatest substance from the draft resolution, but not necessarily the one that will remove the most words or clauses. The determination of which division is most radical is subject to the discretion of the Secretariat, and any such determination is final.

#### Rule 46 – Amendments

An amendment is a proposal that does no more than add to, delete from, or revise part of another proposal. Permission to speak on the amendment shall be given only to two speakers in favor and two speakers against.

An amendment to a draft resolution can add, revise, or delete entire operative clauses, but cannot in any manner add, revise, delete, or otherwise affect preambular clauses. The President may limit the time to be allowed to speakers under this rule. These speeches are substantive in nature.

#### **Rule 47** – Voting on amendments

When an amendment is moved to a proposal, the amendment shall be voted on first. When two or more amendments are moved to a proposal, the amendment furthest removed in substance from the original proposal shall be voted on first and then the amendment next furthest removed there from, and so on until all the amendments have been put to the vote. Where, however, the adoption of one amendment necessarily implies the rejection of another amendment, the latter shall not be put to the vote. If one or more amendments are adopted, the amended proposal shall then be voted on.

For purposes of this rule, furthest removed in substance means the amendment that will have the most significant impact on the draft resolution. The determination of which amendment is furthest removed in substance is subject to the discretion of the Secretariat, and any such determination is final.

#### Rule 48 – Order of voting on proposals

If two or more proposals, other than amendments, relate to the same question, they shall, unless the committee decides otherwise, be voted on in the order in which they were submitted.

#### Rule 49 – The President shall not vote

The President shall not vote but may designate another member of her/his delegation to vote in her/his place.

#### VIII. LANGUAGE

#### Rule 50 – Official and working language

English shall be the official and working language of the Council during scheduled sessions of the Council.

## Rule 51 – Interpretation (oral) or translation (written)

Any representative wishing to address any body or submit a document in a language other than English shall provide interpretation or translation into English.

This rule does not affect the total speaking time allotted to those representatives wishing to address the body in a language other than English. As such, both the speech and the interpretation must be within the set time limit. The language should be the official language of the country you are representing at GerMUN.